

MINUTES OF THE MEETING OF THE CABINET HELD ON TUESDAY, 13TH SEPTEMBER, 2016, 6.30pm

PRESENT:

Councillors: Claire Kober (Chair), Peray Ahmet, Jason Arthur, Eugene Ayisi, Ali Demirci, Joe Goldberg, Alan Strickland, Bernice Vanier and Elin Weston

Also Present - Councillors: Engert, Newton, Wright and G Bull.

56. FILMING AT MEETINGS

The Deputy Leader referred to agenda item 1 as shown on the agenda in respect of filming at this meeting and Members noted this information. The Leader entered the meeting at 6.33pm and continued to chair the meeting.

57. APOLOGIES

There were no apologies for absence received.

58. URGENT BUSINESS

There were no items of urgent business considered.

59. DECLARATIONS OF INTEREST

There were no declarations of interest put forward.

60. NOTICE OF INTENTION TO CONDUCT BUSINESS IN PRIVATE, ANY REPRESENTATIONS RECEIVED AND THE RESPONSE TO ANY SUCH REPRESENTATIONS

There were no representations received.

61. MINUTES

The minutes of the Cabinet meeting held on the 12th of July 2016 were agreed as a correct record of the meeting.

62. DEPUTATIONS/PETITIONS/QUESTIONS

There were no deputations, petitions or questions received.

63. MATTERS REFERRED TO CABINET BY THE OVERVIEW AND SCRUTINY COMMITTEE

There were no matters put forward.

64. FINANCIAL (BUDGET) MONITORING – QUARTER 1

The Cabinet Member for Finance and Health introduced the report which set out the projected financial position of the Council for 2016/17 as at quarter 1 [April-June 2016]. The report covered significant operating and capital revenue variances and had been compiled on a forecast full year basis.

The Cabinet Member for Finance and Health drew attention to the significant budget pressures in the demand led areas of Adults, Children and Temporary Accommodation which were leading to a current forecast of £28m budget over spend for the Council. He continued to outline the ongoing measures to bring down the overspend including the work at the corporate centre to reduce spend in the organisation and further highlighted the necessity to keep up the pace with the transformational activities in these demand led areas.

Actions to bring down spend would involve: managing demand at the ‘front door’ of Adult Services, reviewing care packages, continuing to focus on homelessness prevention, by increasing the number of AST’s [Assured Tenancies] including building modular housing. These types of interventions would help to reduce overspend in short, medium and long term.

Cabinet noted the difficult financial picture for all local authorities and the importance of focusing on reducing cost in the centre whilst also focusing on transformation activities for the demand led areas.

In response to questions from Cllr Engert, the Cabinet Member for Finance and Health set out the following:

- The budget overspend figure was, as outlined, in the attached report.
- Councillor Engert would receive a written response setting out the planned savings to be made from the reduction of agency and interim staff.
- The envisaged revenue savings to be made in energy costs from adding LED bulbs to street lights had not been achieved as the implementation had not been completed at the required pace to make the saving.

RESOLVED

1. That the Council’s 2016/17 Quarter 1 financial position in respect of revenue and capital expenditure be noted.
2. To note the risks and mitigating actions identified in this report in the context of the Council’s on-going budget management responsibilities;
3. To endorse the measures in place to reduce the overspend in service areas; and

4. To approve the virements over £250k in Table 1 - **Appendix 1** and note other virements;

Reasons for decision

A strong financial management framework, including oversight by Members and senior management, is an essential part of delivering the Council's priorities and statutory duties.

Alternative options considered

This was the 2016/17 Quarter 1 Financial Report as such there were no alternative options.

65. PARTNERSHIP LOCAL AGREEMENT BETWEEN THE COUNCIL AND CCG

The Cabinet Member for Finance and Health introduced the report which proposed taking forward a partnership agreement to allow the Council and Haringey CCG [Clinical Commissioning Group] to pool their relevant social care budgets and take forward a model of commissioning which would better support providing joined up care and, in turn, better outcomes for Adults with health and social care needs. The report included details of the framework to be followed and the areas which the Council or CCG would lead on commissioning activities.

Cabinet were asked to note that the pooling of budgets would formally start in April 2017 and, until then, there would be work on unifying budgets.

In response to Councillor Engert's questions, the following information was noted:

- The lead commissioning role for long term conditions and older people would be decided over the next month as the Council and CCG were awaiting the outcome of Better Care Fund allocations for the year.
- There were a number of different mechanisms in place for Members to understand what will happen in the areas of social care spend. The Cabinet Member reported that: the Adults Scrutiny Panel will have specific session looking at detail of spend in Adults in October , the Overview and Scrutiny Committee will consider the draft Medium Term Financial Plan for 2017 -2222 as well as looking at budget performance of 2016/17.
- In terms of monitoring the use of the pooled budgets, it was the Cabinet Member's role and responsibility to relay information about the performance of the Council's partnership with CCG to Cabinet and the Overview and Scrutiny Committee.

RESOLVED

1. To approve the S. 75 Partnership Agreement between the Council and the CCG which provides for:

- a) Lead commissioning and the establishment and maintenance of pooled fund for the commissioning of learning disability services for eligible adults resident in Haringey;
 - b) Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of mental health services for eligible adults resident in Haringey;
 - c) Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of older people's services, including those services identified in the Better Care Fund 2016/17, for eligible adults resident;
 - d) Joint commissioning and the establishment and maintenance of a pooled fund for the commissioning of children and adolescent mental health services for the residents of the London Borough of Haringey;
 - e) Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of the Independent Domestic Violence Advocacy Service and the Identification and Referral to Increase Safety Service for eligible adults resident in Haringey.
2. To delegate to the Deputy Chief Executive, in consultation with the Chief Operating Officer and the Cabinet Member for Finance and Health, the authority to finalise and agree the draft S.75 Partnership Agreement between the Council and the CCG which is attached as Appendix 1.

Reasons for decision

There had been previous work on developing joint commissioning across the CCG and the Council and recently there has been an appetite for working up proposals for greater integration at pace and scale. To this end, the Council and the CCG were now proposing to implement strategic plans for more integrated commissioning through the establishment of a partnership agreement, under s. 75 of the National Health Services Act 2006.

The proposals support a shared vision for integration of the commissioning activities of the CCG and the Council through a transformational approach which enables the shared strategic objectives of a shift towards community based provision; greater involvement of residents in their care and treatment; a focus on enablement and person centred provision; and the active promotion of independence to be achieved within an efficient, value for money framework.

Local residents have frequently called for greater integration of health and care arrangements locally to support a better experience and to improve outcomes. The proposals set out in this report and draft partnership agreement are designed to improve services to local residents but focus on arrangements for pooling funding and integrating commissioning. Whilst these arrangements will create greater efficiencies and a more joined up approach, they will not directly affect or change models of service delivery and consultation has not been undertaken on the detail of the s. 75 partnership agreements at this time.

Alongside the work to develop more fully integrated partnership arrangements in Haringey, the wider health and care landscape has been undergoing significant reshaping in light of the development of the NHS led Sustainability and Transformation Plan for North Central London (a footprint covering Barnet, Enfield, Haringey, Camden and Islington). The Plan requires planning and transformation of the health and care landscape across the five borough area but also requires articulation of integrated models locally to ensure that arrangements for commissioning and budgets meet local need, based on local requirements and existing local plans. The draft s. 75 Partnership Agreement supports this approach.

By implementing the partnership agreement in a phased way, focusing on different care groups, the CCG and the Council together will have the flexibility to respond to changing need and to focus on areas of greatest need, demand and pressure.

Alternative options considered

Consideration was given by officers to containing the joint working between the CCG and the Council within the scope of the current arrangements for joint working, which are concentrated around the Better Care Fund. This approach, however, fails to respond to the changes in the wider health and care landscape and restricts fully joined up working to areas of provision largely for older people.

Consideration was also given to immediate implementation of the approach across all adults' services but this was felt to leave both the CCG and the Council open to uncertainty and some level of risk.

66. RESPONSE TO THE HARINGEY STEM COMMISSION

The Leader introduced the STEM [Science Technology, Engineering, Maths] commission's report and recommendations which was an outstanding and comprehensive piece of work which set out how the local authority can lead schools, and education providers to work on increasing the opportunities for young people to have access to STEM related jobs which were likely to remain part of a growing London economy.

The Leader referred to the action plan responding to the recommendations of the review. The actions would involve partnership working across a number of different areas and the plan set out the individuals who will co-ordinate this work.

In response to Councillor Engert's questions, it was noted that: the contributors to the STEM commission report had worked with the Council on a voluntary basis and the annual cost for the action plan would be met within existing resources. The Leader would provide Councillor Engert with a written update on the actual set up cost of this project.

RESOLVED

1. To welcome the Haringey STEM Commission's Report and their recommendations, which was attached as Appendix B;

2. To agree the Commission's recommendations and the Council's Action Plan in response set out in Appendix A;
3. To agree the internal governance arrangement as set out in paragraphs 6.12 and 6.13 of this report to monitor progress with delivery against the recommendations; and
4. To agree that there be a further report to Cabinet in September 2017, setting out progress against the Action Plan.

Reasons for decision

The recommendations of the Haringey STEM Commission set out how a modern, ambitious local authority should support and lead our education system by strengthening schools' leadership and teaching, building partnerships that can drive improvement, and acting as a champion for parents and children.

This was a challenge that the Council must respond to. In order to do so, the report sets out an action plan at Appendix A detailing how we will respond to each of the Commission's recommendations. This includes working closely with schools and other education providers. In order to achieve the desired outcomes, school leaders will also need to prioritise STEM in their strategic and financial planning.

Alternative options considered

The alternative option in this scenario would be not to bring a report to Cabinet. However, given the level of stakeholder engagement and partnership that has been involved in the work of the Commission itself – and that will be required to deliver on the actions – it was felt that the Council should be transparent and open, setting out publicly how the Council can play a leading role in implementing the recommendations.

67. HOUSING ZONE PHASE 2

The Cabinet Member for Housing, Regeneration and Planning was pleased to introduce the report which took forward a new exciting phase for the regeneration of Tottenham. The GLA had already agreed £44m for the Housing Zone phase 1 in Tottenham Hale and were now agreeing a further £62m to support High Road West regeneration in, Northumberland Park, with Phase 2 of the Housing Zone. This would fund housing infrastructure costs, land assembly, including affordable housing, ensuring a continued mix of housing in Tottenham.

The report set out the key elements of the Housing Zone phase 2 funding package and sought approval to enter into an overarching Borough Agreement [OBA] and BIA [all Borough Intervention agreements [BIA] flowing from the OBA with the GLA.

In response to Councillor Engert's questions, the following information was noted:

- The Council's continued aspiration was for a higher ratio, than the 30% listed in the report, of affordable housing. It was noted that the 30% figure included the

use of the affordable housing grant, and other grants, demonstrating the challenges faced with building affordable housing in North Tottenham. The Council would like to maximise the percentage of affordable housing in North Tottenham but this depended on land values secured and also taking into account a need to rebuild properties in this area as this would push up cost and further affect the level of affordable housing units available.

- Bids on a set of development proposals will be taken forward for the scheme. Firstly, the Council will acquire the land in the scheme and divide this up for development. Land would then be released in phases to the agreed developer allowing the financial viability for each stage of development to be assessed and the Council's vulnerability to any cost to be understood. Should the market valuation at each phase show a problem with financial viability then there would be an opportunity to look again at each of the phases, as this would be part of the contractual arrangement. The Director for Planning, Regeneration and Development assured Councillor Engert that the Council would not take forward a deficit position in the development of this land for housing.
- The length and timing of Brexit negotiations were uncertain and land values had not currently seen an impact. Therefore, the Cabinet were being recommended to capture the opportunity provided by GLA funding and to take forward the competition for the development of land for housing in North Tottenham.

RESOLVED

1.To agree to the funding from the Greater London Authority ("GLA") set out in paragraph 6.6 of this report and give delegated authority to the Chief Operating Officer and the Director of Regeneration, Planning and Development after consultation with the Cabinet Member for Regeneration and Housing to:

- 1.1 Finalise and agree the Overarching Borough Agreement ("OBA") for Tottenham Housing Zone Phase 2 (North Tottenham) based on the core terms set out in paragraphs 6.7- 6.11 of this report and associated legal documents, including all Borough Intervention agreements ("BIA");
- 1.2 Bid for and agrees any further funding from the GLA for the Housing Zones; and agrees, and/or varies, and finalise any Housing Zone Overarching Borough Agreements and associated legal agreements, including BIAs, in respect of the core terms set out in this report and in respect of any further funding from the GLA for the Housing Zones.
- 1.3 Agree, and/or vary, and finalise any Housing Zone Overarching Borough Agreements and associated legal agreements, including BIAs, in respect of the core terms set out in this report and in respect of any further funding from the GLA for the Housing Zones.

Reasons for decision

The Phase 2 Housing Zone funding for North Tottenham is critical in ensuring the High Road West Regeneration Scheme and the wider North Tottenham regeneration objectives can be delivered. The High Road West Regeneration Scheme will provide the key place-making investment and infrastructure required to ensure that North Tottenham becomes a new residential and leisure destination, which will then secure the necessary up-lift in place and value to support the future regeneration of North Tottenham.

As set out in the December 2015 High Road West Cabinet report, GVA Bilfinger had completed a financial model for the High Road West Scheme. The financial model has shown that the scheme has a significant funding gap due to the substantial upfront costs associated with land assembly and infrastructure. The High Road West Scheme cannot be delivered unless this funding gap is reduced. The Housing Zone Phase 2 funding will reduce this gap by providing a mix of grant funding and borrowing to fund and cash flow the land assembly costs and infrastructure costs.

The Council is seeking to enter into an OBA with the GLA now, to ensure that the contractual framework for the funding is agreed. It is only once the contractual framework is agreed that the funding will be secured and can be released. The Council is aware that the Housing Zone Phase 2 funding allocation is oversubscribed, it is therefore imperative that the funding for High Road West and North Tottenham is secured as early as possible. It is also the case that the procurement process to select a development partner for the High Road West Scheme is underway and the Council will need to be able to demonstrate that it has the public sector funding required to support the delivery of the scheme.

Alternative options considered

It has been demonstrated via the financial model for the scheme that it has a significant funding gap. The Council's commercial consultants, GVA Bilfinger, have advised that the Council will not be able to deliver the regeneration scheme unless this funding gap is reduced. Officers have sought to reduce the funding gap, by reviewing the masterplan and testing the number of homes which can be delivered and revisiting the land use.

Officers have also explored other options to reduce the funding gap, including Council prudential borrowing and HM Treasury funding. In autumn 2015, the Council commissioned GVA to produce a business case to support negotiations with HM Treasury to provide financial assistance to bridge the funding gap. However, both options have proved unviable. Consequently, seeking Housing Zone funding is the best feasible option for the Council.

68. MINUTES OF OTHER BODIES

RESOLVED

To note the minutes of the following meetings:

Cabinet Member Signing – 4th July 2016
Cabinet Member Signing – 12th July 2016
Cabinet Member Signing - 15th July 2016
Leader of the Council Signing – 22th August 2016

69. SIGNIFICANT AND DELEGATED ACTIONS

In response to Councillor Engert's questions on this report, it was noted that:

- The recruitment and staffing contract listed at page 257, was associated with staffing and remuneration which was aiding social worker recruitment .Further specific information on the contract could be provided to Councillor Engert if required.
- The acquisition of a 10 year lease on unit 2 Fountayne business park and sub lease to the National College of Digital Skills [ADA] provided economic value and was an important part of attracting investment to the borough. Noted that ADA will only use the building for 2 to 3 years before moving to a larger local site and they would have renovated and updated the building before moving allowing the building to remain an attractive acquisition. Securing this College's placement in the borough was likely to attract the interest of technology businesses and be somewhere for young people to attend and to develop ideas for their own start up tech related businesses. There were already conversations with organisations about tech start ups and potential decisions on an incubator project would be brought to a future Cabinet meeting.

RESOLVED

To note the significant and delegated decisions taken by directors in July and August 2016.

70. NEW ITEMS OF URGENT BUSINESS

There were no new items of urgent business to consider.

71. EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED

That the press and public be excluded from the remainder of the meeting as the items contained exempt information , as defined under schedule 12, Paragraph 3 and 5 of the Local Government Act 1972.

72. HOUSING ZONE PHASE 2

As per item 67.

73. NEW ITEMS OF EXEMPT URGENT BUSINESS

CHAIR: Councillor Claire Kober

Signed by Chair

Date